U.S. NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

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MARS SCIENCE LABORATORY

PREPROPOSAL CONFERENCE

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TUESDAY

MAY 4, 2004

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The Preproposal Conference met in the Executive Forum in the Fairmont Hotel, 2401 M Street, N.W., at 8:00 a.m., Michael Meyer, MSL Program Scientist, presiding.

PRESENT

MICHAEL MEYER MSL Program Scientist

SANDRA BEMBRY SAIC, NASA Peer Review Services

JAMES B. GARVIN Office of Space Science

WAYNE RICHIE Headquarters

JEFF SIMMONDS JPL

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Adjourn

PROCEEDINGS

9:00 A.M.

MR. MEYER: It is 9 o'clock so why don't we go ahead and get started. What I'd like to do is kind of introduce what we're going to do today and introduce people involved, so the agenda, so if we could have the next slide.

The purpose of this meeting actually is to provide an interface to you so that you have the opportunity to understand what the AO is about, to ask questions, to clarify things. Essentially this is to help you so that we get better proposals for this competition.

So next let me introduce everybody. We have from Headquarters, we have Jim Garvin who's the Mars Program Scientist, right there; Michael New who is the Assistant or Deputy or Sidekick MSL Program Scientist. We have Jeff Simmonds who is the Payload Manager from JPL. And we have Wayne Richie sitting over in the far corner from Langley who's going to be running the TMC, the competition, the great organizer.

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So one of the things that everybody here should be aware of, but in case you haven't figured out, all of the material that's presented today is already on the web and the links are through the agenda itself.

So materials, if you didn't get a paper copy, you could look at the electronic copies. They're available and we'll keep them there.

We'll have a transcript of this meeting posted within two weeks and as we have been doing since the preliminary announcement of the AO, putting Frequently Asked Questions on the web as a help to clarify things that may not be particularly clear in the AO.

Next slide.

So here's the agenda. Essentially, the idea is that Jim will introduce the Exploration Program and then we'll qo exactly what is MSL, what do we hope is structure, what it will do and then we'll through the evaluation process and what the science and the technical aspects of the evaluation.

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then Sandra will talk a little bit about the logistics of getting the proposal, etcetera, in case there's any questions on that. And then we'll have guestions and answers.

So one of the things to kind of help us keep on track is that if you have a question that's sort of a clarification, go ahead and ask it during presentations, but if you have broader philosophical questions that may take some discussion or put us on the spot or whatever, if you save those until the end, I think it might be a little bit easier to manage those.

We have a recorder in the back so that the transcript of not only what was said, but also the questions and answers, will be available. For instance, when you ask a question, it would be great if you spoke loudly so the whole room could hear you. And I'll try to or whoever is up here will try to repeat the question so that we accurately reflect what was asked and what answer it may have been.

So with that, why don't we start with

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you, Jim, and tell us about the Mars Program.

So if we switch to Jim Garvin's slides.

MR. GARVIN: Okay, thank you, folks. Well, I'm here representing the program. Orlando and I are really gratified to see you all with this mission.

I thought I'd begin with a little bit of historical context about the program and where MSL has been. I think it's interesting as you think about proposing instruments to this because we've come a long way and we're in a time that offers us a different context than we were four years ago when this mission as invented.

And so there's really three points you should realize. Number one, our Mars Exploration Program which is a science-based program, the S word is legal there, is -- forgive the attempt at humor -- is all about exploring Mars in the context of the solar system like the rest of our programs in Code S, Mars being here. That fits into the President's vision, very fortunately. It also gives us the ability to extend beyond what our

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original scope was in the Mars program as we look beyond.

Next slide.

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So let me remind where we were four years ago as we develop this new program with the help of many of you.

Yes? Okay, people on the telecon who may not have heard me, the first slide was just opening remarks, so I would frame the context. And I'm giving a one-minute anecdotal story here. Second slide shows Mars, a complex planet. It's my second slide.

I want to remind you that four years ago we had a Mars program in disarray. Many good science investigation priorities, many of them unrealized, left over from the era of Viking that some of us started our careers on Mars with. And this particular slide, for those of you on the telecon, if you can't see it, just imagine it. This slide just shows the tremendous wealth of diversity Mars has presented us with all the way -- back from the time of Viking some 28 years ago to

the present. And it's a planet of great complexity.

We realize, as we're seeing today, with the Mars Exploration Rovers that conducting the right kind of experiments on the surface, in the right places, is vital to our understanding, particularly of questions with respect to the potential of their being habitats or even lifebearing systems or life-preserving systems on Mars. So Mars is a busy place and we're very fortunate to have five spacecraft exploring it today.

Next slide, please. And as of today, it's interesting to reflect on the context having changed. Four years ago, we built the Mars Science Laboratory concept into the program with the help, of course, of the science community and others to enable the first what Ken Neilsen has called life inference experiments on the surface in a place targeted from a wealth of orbital reconnaissance with the hope of being able to identify places where we can actually ask questions about the history and the preservation potential of the kinds

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of things that here on earth are quite conducive to preserving life, water-lain sediments being one example.

And it's interesting to note that today we have our first glimmers of results from the antecedents of that exploration from the Mars Exploration Rover opportunity which has shown us that evidence that Mars does offer windows into what may be water-lain sediments of some potentially even widespread nature.

So MSL four years ago was the bridging mission or we called it the gateway mission to allow us to go explore rocks like you see here, potentially, at the Meridiana site on Mars where opportunity is with the kinds of analytical experimentation that we haven't even considered flying since Viking. And so the context message is that we're going back to the future here scientifically to improve upon what we tried to do 28 years ago with Viking through the mirror of the window of remote sensing done by the Rovers and our on-going orbital assets.

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Next slide.

So let me give you the one minute
thumbnail of the program and its importance.
Orlando and I want you all to understand, thanks in
part to you, that we actually have a program. This
is not a one-time new start, let's do a mission to
Mars. This is a program and there are many
keystone elements. Today, we have the five
vehicles exploring Mars as part of a program. And
our next step, the Mars Reconnaissance Orbiter is
vital, in fact, to the Mars Science Laboratory
because we, the community, you all, all of us at
NASA, sold this program on the idea that all of
this, plus this, will target that. And then allow
us to follow up on various pathways of scientific
inquiry that will build upon all of this. And then
we've also inserted now this competing mission on
this Phoenix which is another element of this
program.

So what do we have here? We have the first glimmers of the history of ancient waters on Mars, from the Rovers in the context of the new

findings mineralogically from Mars Express; the ongoing work of a volatile elemental history of Mars from Odyssey, together with the continuing science from the Global Surveyor which we've extended to 2006, added to that the five different dimensions of Mars will be explored with the Reconnaissance Orbiter. We hope that will put in place as a result of the payloads that you all propose, the right kind of targeting to put this vehicle and those payloads into the kind of place where we can ask questions about the potential habitats on Mars.

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And that's a big question. We've all heard it talked about by certain colleagues across the pond, but this is a very challenging question and I really want to urge you all to propose.

Next slide.

Now, there's three new elements or three future elements on the program in which MSL fits: obviously, MRO, the dramatically improved reconnaissance step we hope to use to target MSL; MSL itself, and I put a little word here, this is

my speak for the way we originally sold this mission. The AO describes very explicitly what the science definition teams have asked us to do. But I think it's important to look at history sometimes as we talk about this mission.

Here is our first exploration with some type of definitive analysis of a potential habitat on Mars. We don't have that capability on the Mars Exploration Rovers, much they've as as made momentous discoveries. Neither did our friends in the United Kingdom with Beagle, have the potential to fully explore potential habitat. That's what we're asking MSL to do. That's what you're all here for.

It does give us the ability to look back in time and remember that we did attempt to explore what was an unknown potential something 28 years ago with Viking. And we met with some challenge. So your job is to propose things that will not be challenged by the Mars that presents itself to us as we go to places that might be similar to Meridiana or it might be different.

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I might also add that the Mars Telesat orbiter, in 09, will also be competing later in the summer, early fall, a small science payload to add to the capability of our Mars program to look at potential habitats, to find where they might be and to monitor the Mars that exists around them today.

Next slide.

So I wanted to conclude then with the big picture of the Mars program as it unfolds ad nauseam. We have MSL right here as our first mission to explore a habitat. There's measurement challenges with that. I, Orlando, Ed Weiler are hoping and Michael, both Michaels, are hoping your creativity will come up with new ways to look at the measurement questions we posed and This is -- we're not being list in the AO. prescriptive to the point where we don't want you think about how to do this in the context of all of this, what this will show us and help point us and with the idea there's a future.

MSL is very important because it really

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is the lever arm that directs us on these pathways that many members of the community contributed to responded to Congress. Two years Congress told us you don't have this. You stop right here with this mission. Show us with all of this and this and now that, where you're going. And today, in the President's vision they have given us a sense of direction with people way out here somewhere, the women and men that get to go, lucky people. But they've given us a sense of direction that this mission will focus 118 perhaps we will today take the path and search for ancient life as it might be preserved in types of At least that's for the moment. rocks. The Mars objective is built to be discovery responsive.

So my urging to you, as I conclude, is we have a big program. This is the first chance to put a whole new generation of instruments on the surface that have not been competed ever before for Mars or other places like this. And it's really key to getting on these pathways for the next decade. One of the possible pathways that we're

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1	very heavily interested in is having have MSL help
2	us achieve the first robotics sample return on Mars
3	which is also in the spirit of the President's
4	vision.
5	So MSL, the gateway to the future, the
6	first exploration of a habitat in the context of
7	all of the foam in the water we've been doing.
8	It's a big challenge. You all know what's ahead of
9	you. I'm just here to give you the context of
10	this. The ball is in your court and thanks so much
11	for coming.
12	Scream, yell, holler, inquire, whatever
13	you seek to do, I'm here. So thank you all for
14	coming, really. This is a great opportunity.
15	Michael?
16	MR. MEYER: If we can go back to the
17	first slide set and page through about three slides
18	should put us at the beginning of was it split
19	up? If you page through this let's see how far it
20	goes. Okay, it is the other slide set.
21	Let's do Jeff Simmonds. Sorry. I
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haven't looked at the agenda since yesterday.

Next we'll hear from Jeff to tell us 1 about the mission itself. 2 MR. SIMMONDS: I am going to start off 3 on the discussion topic slide. 4 I want to through quickly the mission overview piece. All of 5 6 this material is in the -- both in the AO and the 7 PIP, various pieces. We'll talk about where you find the various bits of documentation. There's a 8 lot of it and there's a lot of ties in the 9 10 relationships back and forth that I want to 11 through. And then finally, a few notes on what 12 we're asking you to put in the proposals and a bit 13 on why we're asking for various formats and things 14 like that. 15 Next slide, please. We're on number 3, 16 4, go ahead. 17 The overall mission objectives, 18 I've just picked them up from, directly from the AO 19 here. Jim said it very well. We're going after an 2.0 assessment of habitat or habitable environment. 2.1 The payload that we envision will break up into the

elements and these are segregated

four major

Τ	primarily by where they'll be located on the
2	surface system vehicle. The analytical laboratory
3	investigations at the core of the process will be
4	in the payload module that we'll show you in a
5	minute. Remote sensing investigations, mass
6	mounted remote sensing primarily, up on top of an
7	articulated mast, serving both the purpose of
8	telling us where we're going, letting us know where
9	we're going to sample, as well as doing their own
10	remote sensing science.
11	Contact instrument investigations, out
12	on a manipulation arm system to do again sample
13	triage to help us select the samples that we're
14	actually going to take into the analytical lab for
15	analysis as well as doing independent science.
16	And then Category 4 is best described
17	as "other." It's other investigations mounted
18	elsewhere on the Rover than on the mast, the
19	contact arm or in the payload analytical
20	instruments laboratory.
21	Next slide, please.

NASA has also made --- let me back up

one quickly. We also mentioned as part of number 4 down here, we're soliciting a sensor to assess the radiation environment at the local Martian surface. When we talk about mass allocations and so forth, you'll notice that this investigation has a separate one kilogram mass allocation that's suballocated to it and it's -- I think Michael is going to talk more about the description of how that's to be done.

Let's go ahead now. NASA has also agreed to fly two contributed instrument systems, the first of which is a hydrogen content active neutron spectrometer to be supplied by the Russian Space Agency. The second is a meteorological station set of sensors to be supplied by the Ministry of Science and Technology from Spain.

We've received already several questions as to what these instruments will do, what the nature of the investigations are and we're assembling information packages on both of them that will be put out on the website within the next week or two. The one on the neutron spectrometer

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is almost ready to go and we're working on putting the meteorology station information together and we'll get that out to you just as soon as we have it together and available.

Next one, please.

A few words on project status. I want to remind you that MSL is in Phase A, formulation stage. We don't have all the answers. We're not fully designed yet. We can't give you all the answers to all the detailed questions that I know you will have as you go through, but we've got to have something to do for the next six years. Five. Thank you, Jim.

Yes, we have to launch too.

We do have a lot of areas in the project that are undergoing active trade studies. But the message to you all today is that the basic payload interfaces and the accommodations resources that are in the AO and the PIP have been baselined. We're, in essence, working around those in terms of building the rest of the vehicle and mission system. In truth, this mission is being built

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around the science, not the other way around.

Your proposals are to assume the baseline presented in the AO and the PIP. the subsequent decisions we make about the system will be dealt with after we select instruments, but intention maintain again, our is t.o the accommodations and the resources that have been defined now in the AO and PIP throughout process so that once you're selected you're still going to have what you proposed to use. like the absolute size of the Rover, the details of the mobility system, the size and shape of the wheels, the number of wheels, things like that, may change.

The specifics on the arms, the detailed sample acquisition and delivery methods may change. And in fact, to some extent we are waiting until we know what the real payload and the real science is going to be so that we finish the details of those systems to support the science that's been selected. We don't want to drive your science by what we've done up front.

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And of course, the latitude range and the altitude landing site and so forth has yet to be selected and the PSG is going to be a large part of that process.

Next slide.

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This is an overall schedule and it probably isn't readable. In the handouts, you'll see though that the payload line down here, about a third of the way down, represents the major milestones that are given in the AO and PIP and feeding ultimately the flight model deliveries that come down into the ATLO line.

The ATLO phasing is set up much -- very much driven by the architecture of the flight system in that the Rover gets nestled into the descent system which gets nestled into the entry system and the order of integration and hence the order of delivery is all driven by that integration sequence and we'll show that again in a minute. time in in t.he AΟ frame with we come our instruments.

Let me remind you, this schedule is

that you're to be assuming in your proposals are all given in the AO and PIP and if there is conflict between where any of these things are lining up and what's in the AO and PIP, use the AO and PIP. That's a common message throughout my presentation and all of ours.

Next one, please. We're on number 8 for the folks on the telecon.

The overall mission architecture should be familiar: launch, 10 to 12-month cruise phase, followed by entry, descent and landing that's Dr. Weiler's favorite six minutes from hell.

(Laughter.)

The surface mission follows the terminal descent phase. MSL is going to be a larger Rover than MER. Just how much larger, we're working on, but driven primarily by four main characteristics. We're doing a longer prime mission where we've got more mobility. We've got a lot more payload and payload support functions on this vehicle. And at present, we're assuming a

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radioisotope power source. The text got cut off there, I apologize, but that last phrase says "pending final decisions" and that's the whole legal process associated with NEPA and the final confirmation that, in fact, we will be nuclear, has yet to be made.

So what we've included in the AO and PIP is a description of the RPS-based system because as far as resources and lifetime and so forth, that one is the most challenging case. It also, obviously, includes the induced radiation environment from the RPSs that you need to consider in instrument design and so forth. That's the baseline that we've assumed now for the PIP and it ultimately will be decided one way or the other through the rest of the process.

Next slide, please, number 9.

Here's the Russian doll scenario where we take the Rover, couple it with the descent stage to build the descent system, embed it then in the back shell, the parachute module system and the entry aero shell or heat shield to form the entry

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system. And then through the cruise phase to Mars, we have this ring-shaped cruise stage attached to the back.

The next slide shows the launch and cruise configuration in a little more detail.

Next, please.

Once we've gotten rid of the cruise stage, turned over for EDL, we're in this configuration. The descent stage, up above, with the surface vehicle system tucked inside the shell.

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On slide 12, the EDL time line is shown where we come into the power descent phase. I think a lot of you have heard about the skycrane phase where we literally come down with the descent stage, come to a hover at about five meters off the surface and then deploy the surface vehicle down on its mobility system to the surface using a system that's very similar to what was used for Pathfinder and MER in terms of deploying for those systems the airbag system down off of the descent stage before it was released. Here, we just lower it gently on

to the surface, he says, as though it were a simple problem.

(Laughter.)

But then I'm only payload. I'm not the guy who has to do that. We have a lot better engineers doing that.

Next.

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The Rover configuration, once we're on the surface, is shown in this slide. We're on number 13. The payload module out in front is shown kind of ghosted in this view because for right now it's primarily a volume allocation and a space mass allocation. You all will define what really goes there. What we've attempted to do is define adequate resources that we should be able to accommodate what you all can afford to put there.

We show the manipulation system, the arm or arms with the contact instruments out in front. The articulated mast. This one is shown with an elbow joint in the middle probably taller than it will end up being in the final version. The height range is given in the AO as putting

these mast-mounted instruments somewhere between one and two meters off the deck of the Rover, so that will put them up approximately two meters off of the surface or more.

We will endeavor to stow that arm so that the instruments up on top of the mast end up as far away from the RTG during cruise phase as we can so as to minimize that radiation environment that we have to live through on the way to Mars.

body-mounted instruments, The neutron spectrometer, the meteorology experiment, as well as the radiation sensors and the other engineering cameras will be located elsewhere in the body of the Rover. They're not part of the allocation either for mass payload module orThere have been some questions on that, but those contributed instruments as well as the engineering system sensor, the HazCams and NavCams, are separate from and distinct from that 48 kilograms of mass that's allocated AΟ solicited science instruments.

And then finally, the sample processing

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and distribution system which takes samples that are acquired from the surface via the manipulation system, deliver them then to the inlets of the analytical instruments in the payload module.

Next slide, number 14. Go ahead.

We'll talk a little bit about the available documentation. Precedence. The AO is the primary quidance and takes precedence over all other documents in case of conflict, in case of inconsistencies. The AO is the guiding document. If you do find inconsistencies between it and any other document and so forth, let us know. help you. We'd like to understand if there are inconsistencies that you find, let us know. We'll try to resolve them and make sure that we've got it right in the AO.

Secondly is the PIP. There's a lot of detail about the mission system. There are also a lot of areas where we clarify the nature of the response we'd like to get from you, specific details, contents of the response that are referred to, in general, from the AO. So it contains a lot

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of shoulds and clarification in terms of what needs to be in your proposals. And again, we've tried to keep things consistent, but we've been a small team. You've got a lot more eyes on this thing than we ever will have and we do want to get it right.

We do not intend to have asked any trick questions. It should all be straight forward and it should all be stated in the AO and PIP.

Some of the reference documents may have what appear to be requirements in them. Ιf they are not referenced by the AO and PIP, let us Everything should trace down to a general statement of what's required out of the AO, elaboration and more detail in the PIP and then other documents are referenced and pointed sometimes by active links directly out of the PIP. But there should not be any buried requirements that aren't referenced somewhere above in terms of what you need to put in your proposals.

Again, let us know and we'll try to clarify or correct any of those inconsistencies

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that you might find.

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Next.

By now you've all found the Acquisition Program home page, if for no other reason, the preproposal conference information was there. website address is up on top again. The next chart points at where you can download the AO if you haven't already done so. By clicking that link, next chart, it takes you through a couple of different pages the NASA OSS site, but it on ultimately gets you to some links where you can download the AO itself either in HTML, PDF or a Microsoft Word format.

Next slide.

The MSL Library link is the next important one you need to follow and it's got all of the reference documents including the PIP on it.

Next one, please.

And I don't know what the counter says, it says "now", but when I put the slides together we had just something slightly over 9,000 hits on the home page so far, since the middle of October.

At the top of the Library has a set of updates. Any time we put anything new or change or correct anything within the Library, we'll put a note up here as to what it was that was changed. So you won't have to go chasing and find it for yourself. The next five sections in the Library include top level, Office of Space Science, Policy documents and Space Science Strategy document, for example. The next one down is Mars Exploration Program documents, documents out of MEPEG, for example, and program description stuff.

The third set are the MSL project specific guidelines and requirements documents that we refer to out of the AO and PIP, including the link to the PIP itself where you can download the PIP. The rest of these documents are called out by the PIP in various places. When you download the PIP, next chart, and next one, please, you'll find that in a lot of places there are live links in the PIP document. Where we're expecting you to go to another document, we've attempted to put a live link in the PIP document. Some of those are

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duplicated by the top level document links that are 1 2 up on the Library page. So for the most part where you -- if 3 4 you go through the PIP and find where we expect you 5 to go back and use those reference documents, they 6 are linked and they should be live links. 7 Next one, please. The last two sections of the Library 8 are other NASA reference documents including some 9 10 of the COSPAR planetary protection program 11 description documents as well as some of the more 12 procurement-related NASA regs and directives just 13 for reference. 14 Next one, please. We will also use the acquisition home 15 16 as the location for posting all οf 17 Frequently Asked Questions, the questions that we 18 receive from you and then turn around and then 19 republish to the community, so check back there on 2.0 occasion. 2.1 And if we find errors in the PIP, we 22 will keep an errata list current down in the PIP

site where we will keep an errata list as well as publishing changed pages to the document so that you won't have to go back and re-download all 128 plus glorious pages of information there.

Becky Heninger on the project team has done a really excellent job of pulling a lot of information together and working really hard to keep it consistent for you. I don't expect many change pages and many errors, but there may be a few.

Next.

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A couple of notes of proposal content before I close. The material asked for in the proposal serves multiple purposes, both science evaluation, technical management cost, other factors, formal, TMCO evaluation. Those are the primary pieces of the proposals and the evaluation process.

Secondly, we ask for some materials that provide a basis for the project accommodation assessment that's done to support Michael's recommendations back to the selection authority, as

well as for you lucky winners, some information -did I shock somebody?

(Laughter.)

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Some information that will help us get contract quickly. Cost formats, you on example, are asked for for the life of the project and by phase, primarily to support the science and We ask for a detailed set of cost TMCO process. information and some statement of work information forth over the first and so four months οf activity, specifically to help us put in initial contracts in place to get money to you quickly, as soon as we can after selection. appears like it's duplicative, but it's really not and it does serve several purposes.

Similarly, the design descriptions and so forth that are used in the formal evaluation process are separate and distinct from the accommodation summary information that gets, that feeds back into the accommodation assessment.

Having said that, everything in the proposal is available to all of the evaluation

processes, so the science and TMCO panels may choose to look at any of these other sources of information in there and I think Wayne will have some other words about what gets used where.

My last slide is just a reminder on the process. Other than the questions you ask today that we answer here, if you have questions or you find inconsistencies, Michael Meyer is the appointed recipient of all those questions. Не will then disseminate those to those of us on the AO team. We go through them, make sure we come up with a good consensus answer and then post those back to the Frequently Asked Questions page on the website on a regular basis.

We do keep those questions generic in terms of the way they're posted out to the rest of the community and we protect the innocent by not giving out the identity of the questioner. But all of the questions and all of the answers are made available to the entire community so that it will keep the playing field level.

Just a last note, any of you who and

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this is an advertisement for submitting notices of 1 intent, if you submit a notice of intent, via the 2 process that Sandra will describe later on, 3 changes in the website that get made, you'll be 4 notified of those via an e-mail. So that's your --5 6 that will be the primary notice for changes. That's all I have. If there are any quick questions, I can take them, otherwise, I will 8 pass it back to Mike to do the Science Objectives 9 10 piece. 11 OUESTION: What should we expect 12 terms of time on the questions? 13 MR. SIMMONDS: Our goal is a week. 14 Normally, we have a telecon on Tuesday mornings to go through questions that we've worked back and 15 16 forth amongst us via e-mail. Depending on the 17 questions, we may get that done quickly or it may 18 take us a little more time. But generally, within 19 a week would certainly be our goal. 2.0 There are a few questions MR. MEYER: 21 that we may get that actually end up being policy 22 questions for the Mars program and in those cases

it may take a little bit longer to go at it and run it up the chain and make sure that we're not stepping in something that we regret later.

So let's go to the science evaluation.

One of the things that I want to convey to you is that we have a process for evaluating the proposals that we think is fair and it's not the throw them down the stairs and see which ones land where, but in fact, we try to have some intelligence put into the process.

So one of the things just to make sure that we're kind of on board and aren't doing something out of the ordinary compared to what everybody else is doing in space science, we actually came up with a plan and presented it to Dave Bohlin and Orlando as a this is how we're going to go about doing this, what do you think? Any ideas? Do you like this? They both have signed up to it. They think it's a good process. So essentially, we've already had a mechanism for vetting the review process.

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So this is a nice complicated road map box structure for how we're going to go about deciding what instruments are going to be able to go on the Mars Science Laboratory. So part of this you already have benefitted from or experienced and essentially we're here at the pre-proposal conference and notices of intent are due in 10 days.

With that, with the notices of intent, we will start getting together our panel so that we have people locked up so they don't go on vacation or something like that when we need them to review the whole thing, go through proposals, the compliance check to decide, make sure that we're reviewing -- we're not wasting our time on some proposals.

Now in this process here, the evaluation process, is set off as a box because this is the independent part of the process. This is where the science merit, the relevancy, the feasibility and the technical, management and costs of the proposals are reviewed by independent teams

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that are brought into, locked in a room until they come up with some cogent answers.

So this is the process by which basically we collect information on whether or not proposal A is great scientifically and actually doable. That's sort of the bottom line. Out of that process we have what's called a categorization committee. Essentially what this is is civil servants are asked to look at the evaluation of these proposals and come up with categorization.

When I first got to NASA, this whole categorization process struck me as an obscure way to take good data and turn it into four categories.

I had no idea why anybody would want to go through that process. Well, as I've learned, it ends up being extremely useful. And what it does, one, it vets out the proposals that just are nonstarters. You end up with category 4, which says I'm sorry, it doesn't matter if you had infinite amount of money, this is not worth spending money on. It's not quite that harsh, but --

(Laughter.)

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Category 3 is: this is great, but technologically it's not there yet and by the way if you have extra money you might even want to put money into this so that next opportunity this instrument would be ready and be able to go on a mission.

Category 1 and 2, basically Category 1 this is great, this is doing wonderful science, this should go on the mission. Category 2 says this is great, but it's not as high a priority as a Category 1 mission. It's not priority as in -- it shouldn't displace a Category 1 instrument that's doing a similar thing. So in other words, if you have two wonderful spectrometers and one is more wonderful than the other, one would Category 1 and the other would be Category 2 and essentially, you don't do the Category 2 unless there's a good reason why you're not going to do the Category 1 instrument.

So this whole process basically organizes the information from the independent panels and puts the instruments into different bins

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that now you can start doing sort of a mix and match. How do you put the instruments together so that you have a mission? So part of that process is one, we have an accommodation study to find out well, this instrument may be using too much power, but if you put this one in you can't use this instrument. So this is going to be a real jigsaw puzzle that will be fun to work with over a couple of weeks to figure out how that all fits together.

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And basically, the idea is through accommodation and other things that may have happened in the meantime, coming up recommendation or a couple of recommendations on scenarios of if we want to go do this, this is the path, this is the instrument suite that we want to use or if we want to go that way, here's what we want to do; if we only have half as much money, this is what we should do. So in other words, out of this whole process, we have the information on the proposals, we have the categorization whether or not they're well worth doing or not,

whether or not they'll fit on to the Rover and whether or not they'll play well together. And then a recommendation of several different types will be developed. Okay.

So at this point in time, one would think okay, we're done. But what happens is, and this is an important process, is that information goes to the Space Science Steering Committee and what they do is they look at the process and make sure one, that the process fair; two, that the results coming out of this whole thing are actually consistent, so there doesn't seem to be well, wait a second, you said the same nice words about this instrument, but it got a different categorization, what's the story? What's going on?

So essentially, they go through the whole thing and make sure that something wasn't dropped or maybe forgotten, essentially just to make sure that this process has been fair and consistent.

So with that, there's -- there will be

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some recommendations about how the language here may need to be changed, you might want to look at this again and with that, prepare a briefing package in which this material is presented to Ed Weiler and asked okay, here's what we decided to recommendation do, here's а or here's recommendation A, B or C, depending upon what you'd like to do and out of that comes the selection of And hopefully, pretty quickly the instruments. after that, we'll be able to tell people and get people on contract.

So that's the process that will be happening over the next several months and the whole purpose is to get the instruments for MSL so we can actually start working on them and doing a real mission. And to get the best combination of instruments so that MSL can meet its objectives.

Next slide.

So let's see. Now I think I've said everything and in the next couple of slides I'll look at them to make sure we didn't forget anything.

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So there's two independent panels, one, the Science Panel that looks at the merit and the feasibility and then there's also the Technical, Management and Cost Panel that looks at the risk, potential risks of the individual instruments to the mission or the suites.

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Okay, let's see, I have to step back so I can read this. Okay, we did categorization, accommodation, talked about the steering group committee. I think I covered everything.

So now I'm on Slide 4, next slide.

Okay, one of the things that many of you are well aware of, there are some contributed instruments, essentially these are instruments provided by a foreign nation that are no cost to us. Some accommodation, that sort of thing. And essentially, it is our job, actually the project's job to look at these instruments and determine whether or not they'll actually be delivered on time and whether or not they'll be able to do the testing and calibration, validation, the lot.

So there will be an independent review of these instruments to make sure that they're viable. And the reason why we do this is that we can get an instrument for no exchange of funds and also it provides some opportunities for access of U.S. scientists to missions, not only participating scientists or independent scientists facility scientists on these particular instruments, but many times it will also bode well for future collaboration in which U.S. scientists can participate in somebody else's mission like a ESA mission and that sort of thing.

Okay, and I said that these are opportunities -- there will be opportunities for individual scientists themselves to be involved with these contributed instruments.

Next slide.

Okay, now an important point. There is a hierarchy to this whole process in terms of what do you believe. The AO is your bible. What the AO says, that's the rules of the game. That's what you're competing against. This is what the

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referee's use whenever there's a controversy over whether or not a proposal is proposing the right thing or the wrong thing. The AO is brought out and used as well, we actually said right here. So this has the rules of the game. The idea is, the reason why we do this is, so everybody has the same rules to follow, so it's a fair process.

We're all human and we don't think of everything and we make mistakes, so we use the Frequently Asked Questions to help clarify what's in the AO of what we really intended for something to do or oh, we didn't think of that, good point, and yes, that is also considered. Whatever it is, we use the Frequently Asked Questions to basically modify the rules of the game so that everybody knows what's going on. And so you should pay attention to those because some answers in the Frequently Asked Questions may actually something significant to a particular answer that you want to propose.

Next comes the appendices and then proposal information package.

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This is the science floor. Objectives. The concept here is that we're going to have a mission go to Mars and we want it to do certain Now what does it have to do to still be a viable mission? In other words, if we go through this whole process and we don't have the instruments that can accomplish A, B and C, we're actually not going to have a mission. We're not going to meet the science floor. They'll say okay, wait a second, we're not going to learn what we hope to learn by sending this much money on the next mission. It's not going to happen.

So essentially, from a programmatic viewpoint, this is something to pay attention to, to make sure we have a mission that's going to go.

As a proposer, you should be aware that these are the things that we have to fulfill first before we do anything else in terms of instruments on the mission.

So essentially, this ends up being what we have to do and so we'll select instruments to

make sure we're doing this and then anything else is bonus, an enhancement.

So assess the biological potential of at least one target in the environment. Identified prior to MSL or discovered later. Characterize the geology of the landing site on all spatial scale or many spatial scales. And then also look at the planetary processes relevant to past habitability. So that's the science floor. This is what we're targeting. This is how we sold the mission. This is what it's supposed to be.

Next slide, slide -- there's no number.

Science Objectives. The rest of the science objectives.

Okay, also we're looking to help out human exploration and so one of the things we're considering is a broad spectrum of radiation and measuring that on the surface and then also a lower priority is if you have an instrument that also is capable of looking at things that tell us whether or not the Martian environment is toxic and we pick the example of chromium six just because that's one

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of the things called out. It doesn't take very many letters to write.

So these are the things and in some ways what's guiding this is the goals of the Mars Exploration Program. So one of the things I wanted to mention that Jeff showed, went through the Library, all the things are in there, remember, we have a priority of what are you supposed to be proposing? You propose to the AO. It also says in there that we're also interested in Mars exploration goals. So you should go and look at those and it may be that you meet some of those and that would be good for your instrument, but what we have to do is meet the science floor and then everything else is added on to that. And it's one of those things where not being part of A, B and C mean that you should not propose instrument because there are things that we can do that add on. Not all the volume and mass is taken. enhance the mission and make That can it. spectacular mission.

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So how are we going to rate the proposals? You have to have a scoring system and so the science merit is 40 percent; feasibility is 30 percent; and implementation risk is 30 percent.

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Next slide.

The science merit basically is judged by the independent panel of its impact and relevance to the overall MSL science objective of looking at a habitable, potentially habitable site.

And so when you go through here, how do you judge whether or not this is good science, it fills knowledge gaps, it provides us with fundamental knowledge about Mars. It could be something that tells us in the broader field of space science and also supports the on-going Mars investigations.

The relevance is just as was listed in the AO. Meeting the science floor and other secondary objectives. But as you can see, it also can be appropriate for a Mars Exploration Program and it might even just address something in the Mars Exploration Program goals that isn't part of A

through E and that's perfectly valid.

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Feasibility. Basically, this is whether or not we think the Science Panel, whether or not they think the instrument will work, whether or not it will actually do the measurements that investigator proposes and whether or they'll answer the question that the investigation has proposed. In fact, one of the things I didn't say is that these proposals are proposals investigations. So there's something that you say that you're going to learn by doing this, and part of the activity is you have an instrument that you want to make the measurements to give you the data so that you can do your investigation. So it's important to keep in mind that you're proposing an investigation. And that's what keeps it in the science realm.

So you have a flow down of how you get from your objectives to what you're measuring. We actually look at the competency of the PI and the associated Co-Is. And then also the adequacy of

plans for the data and tied into the publications. 1 Next slide, and this is my last slide. 2 3 I'm not going to say much about it because Wayne is going to talk about it and this is basically the 4 5 risk of the proposed instrument and whether or not it can make it with its management, with its cost 6 7 or technologically whether it's feasible. I'll stop there and are there 8 9 questions? 10 OUESTION: I have a brief question. 11 One of the slides earlier this morning said that 12 the AO is primary and the PIP is secondary, but 13 then your document hierarchy saw the PIP as being 14 AO fact dependencies and then PIP. Jeff's slide had only two 15 MR. MEYER: 16 things mentioned and that was the AO and the PIP. 17 That AO takes precedence over the PIP and I had 18 four things listed which were the AO, Frequently 19 Asked Questions, the appendices and the PIP. 2.0 Essentially, those statements aren't two 21 inconsistent. Jeff didn't list the other two, 22 that's all. And it really is the AO

Τ	priority.
2	MR. SIMMONDS: The Frequently Asked
3	Questions address questions that are raised both
4	against items in the AO as well as items in the
5	PIP. In fact, most of those questions are with
6	respect to details in the PIP. They're all
7	intermixed, but I think what Mike was going after
8	is where there's a question, an answer related to
9	the AO, it may very well modify the effect of the
10	AO.
11	MR. MEYER: Hopefully, this will all be
12	consistent by the time we get to actually receiving
13	the proposals.
14	The real purpose is to convince you
15	that you should read the AO like you're a Talmud
16	scholar and see what it says for writing your
17	proposal.
18	QUESTION: Will you continue to keep
19	the Frequently Asked Questions until the proposals
20	are due?
21	MR. MEYER: The problem is that we
22	can't have let's say at the eleventh hour a oh,

somebody asked the question and it fundamentally changes the whole rules of the game. So I forget what we said in terms of two weeks, essentially two weeks before the proposals are due we're fixing the Frequently Asked Questions and basically will not questions accept any more because if we're changing, in some ways, by answering a question in the Frequently Asked Questions, we're changing the rules of the game for everybody. So essentially, two weeks before proposals are due, we're not going to accept any more questions so that everybody at least while they're going through the signature phase of getting their proposals in, don't have to suffer with all of a sudden something is allowed or something has changed.

QUESTION: Does the TMCO panel weigh in on the scientific feasibility?

MR. MEYER: The question was whether or not the TMCO panel weighs in on the scientific feasibility? Essentially the Science Panel has an idea of what TMC has evaluated and there may be something pointed out by that panel which affects

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the science panel's view of the feasibility of the instrument. So there's not a formal way where that's done, but essentially -- I'm sorry, but this is megawatts and that's not going to work. The Science Panel will also go yeah, megawatts is not going to work. So there's some communication.

We have a representative from TMC in the Science Panel specifically for in case somebody has a question. Well, can this actually work in this direction and that's basically to make sure that everybody has all of the information that's available.

QUESTION: I have a question about the slide where you talked about science implementation you listed some of the elements that go into that evaluation. One of them was cost realism. I'd like to ask about the relationship between that and the thing that Jeff said about the configuration being responsive to the science proposed. And what I'm wondering is is the relative budget allocation also responsive to the science proposed?

MR. MEYER: I am trying to think of a

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short way. Did you get the whole question? I'm not sure if I can shorten it. But basically, part of the science feasibility is looking at the cost. But also part of whether or not something has a risk has to do with the cost.

Okay, the Science Panel's job looking at the cost is looking at whether or not the costs are appropriate for the instrument. In other words, there are two aspects, whether or not -- this is so cheap, we can't imagine how the person can build it for that amount of money. Or this is great and the costs seem to be properly allocated, everything, but this is about twice as much as I would normally think a spectrometer would cost, that sort of thing.

Now Wayne's group is going to be looking at it in terms of whether or not the cost models seems to be right. Sort of how -- it's not going to be whether or not a spectrometer costs this much, but it's more is what's laid out for the cost reasonable? Does it fit within the phasing of the budget and that sort of thing. So it's more

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from a manager viewpoint than from the science viewpoint of how much does a grading cost and that sort of thing.

Is that -- it doesn't help? What?

QUESTION: What I would like to know is if the configuration of the Rover is going to be responsive to the science proposed? Is the relative allocation between the groups of instruments also going to be responsive to the science proposed or is that --

MR. MEYER: Okay, in the AO there's a listing. We think this percentage of money will go to the mast. This percentage of money will go to the analytical instruments. This much to the contact instruments. As you'll notice, we give a range where if you add it up, it adds up to more than 100 percent. So the whole idea is that when we get the instruments, we'll have a much better idea of how to allocate the money. And the point is to give you guys some idea of what we kind of think it should cost in the different ranges. So if you're proposing an instrument to the mast,

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that's twice the amount of money that we have allocated for the mast. You'd have to ask yourself whether or not it's going to be considered a reasonable proposal.

And it may be. It may be one of these things where it will do everything and you can do away with all of the analytical instruments. It would be nice.

Anyway, so it's just arranged so that we give you some idea of what we think is probably reasonable, but as with a proposal that's well within the box, the range that we gave, it's up to the proposer to make the case of why the instrument is important, what we'll learn, how does that fit into the science goals and why this more important somebody else's instrument, not specifically, but you know, how does this all fit? The proposer has to make the case why this is a good expenditure of money and should go on the measurement. It's just that it's to provide some idea so that we don't end up with -- one of the things, our fear is is that every time we put all

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the instruments together for a proper mission, it 1 ends up being twice the cost of the money that we 2 have available. So part of the reason of putting 3 4 the ranges there is that we at least give you some how to 5 idea of scope the magnitude of instrument so that it's potentially reasonable. 6 7 How are we doing on time? So I guess if there are no more questions, what we'll do is 8 we'll take a break and return at -- why don't we 9 10 speed it up a little bit and come back in 15 11 minutes from now so according to my watch it would 12 be 10:20. Is that okay? 13 Great. 14 (Off the record.) Wayne Richie will tell us 15 MR. MEYER: 16 about the technology, management and costs 17 other factors in determining the implementation 18 risks posed by the proposals. 19 Good morning. MR. RICHIE: I think 2.0 it's still morning and for those of you who don't 21 know me, I'm Wayne Richie and I wear a NASA Langley

actuality I

work

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for

NASA

Headquarters, specifically and exclusively and we're firewalled off from the rest of Langley in doing this job.

First slide, John.

want to spend a bit of time here talking about this process that we've developed at Langley and been using for a good period of time, to re-emphasize some of the points that Mike and Jeff and others have already made, but I want to point out a few things. First of all, on the Evaluation Plan, yes, we have done our Evaluation Plan and they know how we're going to do things and how we're going to do things for this review is pretty much the way we've done other reviews, even full mission reviews like Mars Scout, etcetera. But the emphasis point is that we're going to have to revisit that once we know how many proposals we're going to have and who all is involved and so forth.

So again, a little commercial for the Notice of Intent and you'll notice that we have great interest in who is in this conference and

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who's on the telecon. That's for us to try to figure out in the clear. We're trying to figure out who and how many proposals we're going to have, so that Mike and I can better prepare ourselves for the upcoming review and do the best job of it.

A lot of people drifted in a little bit late in the middle of the pitch and may have not seen this part of the presentation before and may have missed some of Jeff's, so I want to reemphasize again who is doing what in this review and I'll talk about that a little bit.

Basically, the thing I want to talk about is Mike's already talked about this is our evaluation process. I drew a box around it because we want you to understand that that review is an independent assessment of both the science and the technical aspects of your proposal. It will be done and we'll talk to you about how it will be done in a lot of details on the technical.

I want to emphasize that again on people, Mike and I will be doing this process here and when we get all the way to the end, all the way

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to the end and we initiate the contract, then we turn it over to Jeff and the JPL folks to implement this. Notwithstanding the fact that I'm telling you this is a one-step selection process, the rest of the process is still going to be the standard NASA process in that you will need to meet the specifications at PDR confirmation. You will have to get confirmed before you move into Phase C/D.

Another point I wanted to emphasize is we said we were going to run a compliance check and in this AO, as an innovation, the very last page in the AO tells you what we're going to be looking for on compliance, just in case anybody wants to look at that. I think you should.

One other point is Mike did a great job of explaining categorization. The one point I want to emphasize is we didn't make that up. That comes directly out of NASA and government, federal acquisition regulations. The definitions you see in the AO, etcetera, are directly out of those regulations. It's up to us to interpret and implement those regulations, but they are -- we

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didn't make those up and those are the ones we're going to abide by.

The process that I'm going to talk to you about again, the main thing I want to talk to you about is the part that I chair which is the Technical, Management and Cost Review. That process takes place a bit more speedily for this review than it has for others, so the emphasis point is this schedule that we made up some time ago was expecting this AO to be out a bit earlier, like a month earlier and this target was at least two weeks earlier. So what that means is on the present schedule, Mike and I have at least two weeks less than we originally planned.

Τf this is any indication and t.he response is overwhelming, we may have to extend this process in here and this date would move, but because we've got a Mars launch window and we've got Jeff and the JPL Projects asking us to try our best to stay on schedule, we're going to do our best to stay on this schedule right here, regardless of how great the response might be.

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Next chart. Many of you that's been to our briefings before will understand why I put this chart up here. And this is a chart I invented to talk to Ed Weiler about when we bring proposals in and explain to him that yes, this is indeed a low risk or a medium risk proposal. He said how can that be? I said it's because you're trying to consider maybe the inherent risk of the projects or you're trying to consider the programmatic risk, but what we're going to evaluate for you is the technical, management and cost implementation risk and I'll talk to you about that a little bit more.

I want you to understand first that we're looking at implementation risks.

Next, Jeff.

Mike's talked about this a little bit, so I want to spend a little bit more time on it.

Maybe not a lot. First of all, Technical,

Management Cost and the O is program factors and I am going to talk to you about other program factors and how it enters into this solicitation. But technical, management and costs, I'm sure some of

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you have heard me say you can break that into many, many, many elements and you can roll it all the way back up to technical, management and costs.

For this AO, we're talking and that's the risk that we're judging. For this AO, these are the words out of the AO, Section 7.1 and it specifies this list of factors that we will, fact, look at for risk assessment. The technical approach to the design, development, integration and test of the proposed hardware and software; the adequacy and robustness of the proposed resources (technical, management and cost); the competence relevant experience of the technical management team; the soundness of the plans and commitments to deliver the investigation on time and within budget; the soundness of the business practices used to manage the investigations. sounds a little bit innovative here, but in the era that we're in we've got to know that you know how to manage the resources, report them, track them. Cost realism and reasonableness. And we'll talk to you about that, those things as we look at the

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Next chart, John.

Ι said. didn't invent As we process for this review on the fly and this is a chart that I've always shown also and I want to make you aware of it. The basic principles that I've used to do these reviews is number one: we want to make sure that all proposals are reviewed to identical standards. I think that's very, very important and some of the things we use to do that as I said, put out an evaluation plan, tell you what we're going to do, follow that plan and when you're getting debriefed you'll see some of these same charts again. We'll show you we did what we said we were going to do.

The other thing I want to emphasize to you as to why this works is Code S established our office at Langley in 1996 to do specifically discovery and explore proposals and that means help write the AOs and help staff -- conduct the technical, management and cost and other program factors reviews. Since that time we've expanded a

lot of our work and we've done other things as we've been requested by headquarters now to do Mars, soon to be doing Lunar.

Code Y has asked us to help them a little bit, so we've got a piece of the Code Y works. Where we used to be SSSO, they put an E in front of it so we're not the gas station at Langley. ESSSO.

But the point being is that we have a standard process. We use it every time, so you know what we're going to do and that's the process we follow. We don't arbitrarily change it. We bend it. We modify it, we improve it if we can, in response to workshops and comments back from the community.

The second principle is that both in the science -- this is true of the science area also, but for the technical part, I try to make sure that we staff our team with competent peers in the area of the factors that they're going to be evaluating. That's pretty hard when the community turns in a huge response and accumulates every one

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of the technical experts in the whole world, but we will, in fact, go out and find somebody that we feel is a technical expert in the areas we're going to have to evaluate.

And in fact, Mike and I will have to return to headquarters management probably before the final and show them what the team is going to be, who these people are that they're going to be evaluating and show that they're competent to do it and they're not conflicted in any way with the response they're going to do the evaluation with.

Very important, the next point that I want to point out. For us to get through this process, it's a team job. I will, in fact, instruct my evaluators, go look at everything the proposers give you and try to assert that they can, in fact, implement at low risk the proposal that they're turning in. But I want to emphasize that the burden of responsibility is really on you. That means you should take advantage of all of the pages that we offer you in Appendix B, all of the appendices that we offer you.

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You need to be innovative in how you structure your material. We say you don't have to have it totally redundant in sections. You can refer to other sections. Be innovative. Show us that you can do the job and we'll -- no matter how you do that, if you do that, then we're going to give you the benefit of the doubt and say that you can, in fact, do it.

The reason I want to spend a minute there is because some of the prior speakers talked, for example, about cost and cost models. Well, I'm not going to tell you all about how we do the cost assessment, but trust me, it is not just chunking in some numbers into a parametric model. That's not it.

Number one, is if you convince us you've got the right numbers, we'll throw our model numbers away, okay? So that's the reason I want to emphasize this point here. A lot more into cost review than just that.

I think everything is covered on that page, John.

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process, we talked about The it little bit, but there's two independent processes going on, even a question from the audience. is two separate panels, the Science Panel will be in parallel with the Technical, doing its job Management and Cost. And in fact, the TMCO is completed before the final plenary of the Science. We will put a representative, as Mike mentioned on the Science Panel to answer questions, but the risk rating from our group will not be known to the Science Panel, will not be known. We want them to judge the science and if the science is great and we think possibly or definitely the proposal can be done, then we'll send it that way to categorization and it will come out Category 1 or 2.

The process, let's see, I think I've covered this. And the overall objective, we've talked about the evaluation itself that says that technical management cost evaluation is determined for all proposals, the level of risk of accomplishing the scientific objectives of the investigation, as proposed, on time, and within

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cost.

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A little bit more about the process itself. We will have people all over the country supporting this. I know that for a fact and we will do it in somewhat a geographically dispersed manner using a secure remote evaluation system, collect the findings and we'll use telecons to coordinate the results and at the end of the process we get all of those reviewers together for one week at Langley.

Next slide.

So who are these guys -- we know that you all have the best and the brightest. Who are these other guys? They'll be the best I can get that are non-conflicted. Most often, they turn out to be Civil Servant, maybe from centers that didn't propose. We use DOD personnel. We have used them from other agencies. There will be contractor consultants. I can assure you that there will be peers in the area of the expertise they're supposed to do because we're going to have to pass that test with Orlando and others.

In some cases, we may have specialist reviewers, especially in this review, somebody will come in with something that's just so unique, I need a person in that area and we'll go find somebody to review that particular thing. Specialists, however, will not be voting in the overall end of the process. They will provide their input and that will be added to people's reviews as part of the process.

The TMCO findings in the end are going to be the consensus of the entire panel. We're going to talk about this a little bit pictorially on another slide, but basically we've come up with findings and the findings are basically no finding that you did what we thought you would do. Those that are above expectations are called strengths. Those that are below are called weaknesses and findings, all of our findings will result in a risk rating.

Every proposal is evaluated by a team of people and that's going to be determined by how many proposals we got. After the team consensus,

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all of the proposals in that week long process will be presented, all of the proposals and their findings will be presented to the entire team so that we can take advantage of the reviewers on the other teams to critique and make sure that we were fair and level across all.

Next slide.

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Some definitions for you. These are the word definitions. I'm going to show you a pictorial representation also. Basically, a low risk proposal is one that has no problems that cannot normally be resolved within the resources proposed or we believe that the problems are not of sufficient magnitude to doubt the proposer's capability to accomplish the investigation with the envelope of resources they provided in the proposal. The envelope, we'll talk about.

Medium. We can find problems and it makes us a little uncomfortable about the resource envelope, but we still believe that -- and technologies may be or developments may not quite be ready, but we believe that there's available

time and money in the proposal to get these jobs done. Basically, the project is a little more complex and the resources are tight, but we still think it can be done.

Again, if we think you're high risk, the benefit of the doubt or no, we believe that the problems are of sufficient magnitude and the resources are not sufficient to allow you to bail yourself out and we would predict that the project is -- the failure probability is very high and that the envelope is inadequate.

Next slide.

As I said, this is a pictorial diagram of what -- the word charts I gave you before. Strengths from the technical management process; weaknesses from the technical management process; the cost risk assessment, all feeds into a consensus and it leads into an overall risk rating.

Next chart.

The envelope pictorially. We invented this to give a little bit of visualization to Headquarters and to others. It just says if

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available resources are -- the implementation of this project, available resources are of sufficient magnitude that we think for sure you've got it covered, then we're going to call it low risk. If the resources you're proposing are tight in any area or all of the areas, but still probably is enough, then that's going to be medium. And where we find that the resources that are available are inadequate to what we think it takes to get the job done, then we're going to say that's high risk.

Next chart.

On this chart, I want to talk about a couple of things. Let me make sure I've got a couple of things I want to emphasize on this page.

This chart is directly on a chart that I use, that I talk about the chart with Ed Weiler and Headquarters on what we're doing and how we're doing it, Orlando. And it's sort of my caveat page, so since I give it to them, I give to you.

And it says hey, this review is all about selecting the science. The proposal selection is driven primarily for the selection of

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the best proposed science. Notwithstanding that, we think implementation risk will be an important evaluation/selection criterion. The TMC panel Implementation Risk is based on what we know in the proposal is going to be a preliminary concept. This is not a design review. We're going to look at your concept and we know it's preliminary and that's the reason why in some cases we recognize that it will not be mature in all respects and we will try to give you the benefit of the doubt whenever we can.

The cost analysis is done by the panel, not just by a couple of cost weenies. It will be done by the entire Panel. And that cost analysis will include first and foremost the demonstration you give us that the numbers are right. Somewhere along the line, yes, I will do some parametric analyses. Yes, we will do probabilistic cost evaluation. In no case do we come up with what we say is what the proposal is going to cost, should cost comes later.

The point here is to re-emphasize again

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that we tell Ed Weiler and Orlando medium and low risk because we're not interfacing directly with the community and resolving our questions as we would do in the two-step process with some benefit of the doubt. We say if the science is compelling and it's medium or low risk, select it. If it's high risk, we don't recommend it. And I think that's all this particular thing says.

Once we made the selection, as I said a little bit before what will happen is you get into Phase A/B and we get the details and you still are not home free. If we find in the details when they begin to come in, you really cannot get to the PDR confirmation, you're still subject to being non-selected for flight.

Next slide.

The next couple of slides I'm not going to read them to you. I think you're capable of reading it and I don't want to give away all my little secrets of what we do and how we do it, but basically here are some, I want to emphasize some of the questions we ask ourselves when we're

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reading your proposal.

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I think there is one page or two pages of those, John. You can go ahead to the next chart.

The next chart says well, if that's true, what will it take to be a low risk proposal.

Here are some of the things we would look at and attempt to convince ourselves you have a low risk proposal.

Next chart.

Okay, two things. I said TMCO, Technical, Management, Costs, other program I want to emphasize a couple of things that are different about this solicitation from prior ones. The O part which in this AO is specifically education and public outreach small disadvantage business, there is no request for technology in this proposal. The number one is these thing things are not subject categorization, but they are subject to compliance and I told you to look at the compliance page and you'll find that there is a compliance item that

says all proposals will be checked for compliance to requested commitment for E/PO and it should say SDB. That's in the compliance check.

NASA considers these programs very important, but they recognize that in round 1 when we're trying to select the science and look at the doability, it's a little unrealistic to ask what are your detail plans for this? Notwithstanding that, we will have a standard Appendix C and B with infinite details about what will ultimately be needed for education, public outreach and SDB.

What we are going to look at though is the proposals that make it to Category 1s and 2s and might be selected. We will then convene a peer review panel to look at those proposals and provide comments that will be debriefed to the winning proposal so they'll know where the peer review panel feels that you need to provide emphasis in this area.

John, can we back up to chart, I just realized there was one other point I wanted to correct on Slide 11, before I get to SDB and my

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There is an error on this charge and I'm going to be correcting it and putting it on the web page. It says "high risk proposals will not be should selected." That say "will recommended for selection." Mike and I -- don't throw any swords at us or spears -- we don't do the selection. We put together the evaluation. make recommendations, but do do we not the selection. So I do want to emphasize not selected, that's up to NASA headquarters. So I'm going to had before "will reinsert I've not be recommended for selection." Sorry about that.

And we can go back to Chart 13 or whatever it was.

Slide change.

I think I've covered everything I wanted to say in here. This chart doesn't talk a lot about it, but actually again, emphasizing the AO as opposed to

-- well, back up to 15 for a second.

Slide change.

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This chart does not emphasize, it talks more about Appendix B and Appendix C, but in Appendix -- excuse me, page 27, Section 7.4 of the AO where we are talking about the selection process, another reason you want to pay attention to this area is it says that all other things being equal, the selection official can use this area to discriminate among otherwise equal proposals. So you have to pay a little attention to it after all. And that's the only other point on that page.

Last chart.

As I said, the SDB part of what we're going to be looking at, at least we're going to be looking at and I'm sure Jeff will also, is the commitments from the project like we talked before, but it also says for him to contract, it says in Appendix A and other places, that any of our costs, Phase A/B costs that are expected to exceed \$500,000, the proposers are organizations not being classified as small business concerns will need to be evaluated.

QUESTION: Since the PI selected here

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will be under contract to JPL which is under contract to NASA, what constitutes things that will help you with your goals as far as small business, things that JPL does or things that the PI do or subcontracts from the PI? How do you -- how many levels down can you go and still say we're meeting goals?

MR. RICHIE: Boy, I wish you hadn't asked that question. No, no. We've struggled with this before and to be honest, this community here, we have gotten -- depending upon the way the question was worded, varying answers from Legal.

But I can tell you how we're going to you're talking to the people who are going to do
it in here. How we're going to consider it,
whether it's the top tier down or at the top tier.
Anything that contributes to somebody's goal, if
you point it out, we're going to consider it. If
you're contributing to the objective that we're
working against, we're going to consider it. If
somebody wants to rule that out later, that's fine,
but we're not going to do that.

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1	That's all I have, if anybody has any
2	questions.
3	Yes?
4	QUESTION: We didn't see parallel
5	evaluation for benefit. We saw risk. It is
6	conceivable a parallel review for the benefit.
7	Science may be very good, but the benefit may still
8	be small.
9	And it is even possible at the other
10	end of the spectrum
11	MR. RICHIE: Actually, we did. In
12	Michael's pitch, he's evaluating two things with
13	his Panel, the merit of the science, the merit of
14	the science. And we can't let that be too
15	subjective, so the merit of the science let me
16	let Michael answer that question.
17	(Laughter.)
18	MR. MEYER: The science is a benefit
19	and it may be outside of the goal of not only the
20	MSL, but also the goals of the Mars Exploration
21	Program to be a benefit to the space science in
22	terms of things that they're interested in. I'm

1	not sure what else you may be referring to.
2	QUESTION: What I'm thinking of is you
3	decided to emphasize risk as a whole separate
4	category and not benefit as a separate category.
5	And if one were to do a benefit/risk analysis which
6	I think might be appropriate, it's even conceivable
7	that a very high risk proposal might have
8	sufficient potential benefit to be selected.
9	MR. MEYER: Yes, essentially they are.
10	Instead of using the word benefit, let's use the
11	term science because that's what the purpose of the
12	mission is. I'm not sure what other benefit there
13	may be.
14	QUESTION: They're not synonymous.
15	MR. MEYER: They're not synonymous, but
16	I'm not sure what other benefit there may be other
17	than science.
18	MR. GARVIN: If I may, I think this is
19	a good example, Michael, of what the selection
20	official takes care of, that cross section of the
21	implementation risk with the scientific benefit is
22	really that trade space that comes up in selection

and they do the integration of cost benefit naturally as experienced selection officials are, such as the one we have. So that's how I would submit this is done.

MR. RICHIE: We definitely don't want to invent in this process something that's nebulous and difficult to go about doing. So here again, what we always do is we split up the jobs and we fill up the bucket with evaluations, provide it to the selection officials as Jim points out. So we've got a bucket that says merit to the science, feasibility to the science, cost and risk of implementation of it. These three things, however, the O part is not being evaluated. All other things are equal, it can be considered, goes into categorization.

Categorization committee is a different group of people and it looks at it at an orthogonal way that says it's Category 1, the very best science and doable; the second best science and doable; great science, but we're not sure it can be done or it needs some development and everything

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Coming out of that process, that's the only way you can not get into a question of benefit. Benefit is a little bit subjective, but the selection official can determine that on his own. The fact is, John, go all the way back to the overall flow.

Okay, right there. You're right. did not say that coming in here is other program requirements, schedules, budgets and considerations and can come into Michael for consideration. what we didn't say and you can read in the AO what Jim has pointed out is that in the end we brief the AA and he can make the decision how he sees fit. And that could be determined on late breaking Mars Discovery, somebody else pointed out. That could be based on oh my gosh, the payload accommodation can't the best thing can't quite be accommodated, but that's the only way we can make it's straight forward it. It's fair and possible. Benefit is just too nebulous to deal with.

1	Yes.
2	QUESTION: What about the grand modus
3	of operation for a given instrument. Is that taken
4	into account in any of this?
5	For instance, you have a primary
6	science associated with a given instrument, but the
7	possibility that it's been graded lower, an
8	instrument can still provide you data.
9	MR. RICHIE: In Appendix B, we asked
10	you to talk about such things as that which says
11	that if you want to and these proposals, we're
12	not asking you for a de-scoped plan, not really.
13	But if you think that it would be good to show how
14	your instrument gracefully can be de-scoped or
15	degraded down to some reasonable level and still be
16	of value, that's a point you make to us,
17	resiliency.
18	QUESTION: How do you assess that as
19	low risk and medium risk what by and large is
20	sufficient to meet those risks. We provided de-
21	scope plans; would that mean it's low risk?
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MR. RICHIE: That is a good question.

1	We go by what you tell us, what you're proposing to
2	do. And if you say oh by the way, this thing can
3	gracefully degrade, we will look at that also. But
4	more so from my Panel standpoint, we'll be looking
5	at what can it really do full up? Those kind of
6	comments we have a place on our forum to provide
7	comments to the Science Panel and we'll make the
8	Science Panel well aware that there's a difference
9	between the full up instrument and what it might
10	degrade to and they can, in fact, on their forum,
11	talk about the bottom line. Two things, full up
12	science and what it's worth, degraded.
13	QUESTION: To what do you assign the
14	risk to your
15	MR. RICHIE: We assign our risk based
16	on full up, not degraded. Can it be implemented?
17	That's a good point.
18	The question is still about degraded
19	modes of an instrument as proposed, not something
20	that we find during an evaluation, but you guys
21	tell us ahead of time here are some graceful

degradations and how will that be treated in risk?

My Panel will be evaluating the full up baseline instruments and proposals. Comments to those lesser modes will be passed into the Science Panel and they will grade whether or not that's good science or not. It will not enter into the risk rating unless somebody asks us to do that.

Any other questions? Michael?

MR. MEYER: We will now hear from Sandra Bembry to give us a little bit on the mechanics of getting the proposals and registered and logged.

MS. BEMBRY: Next slide.

of you probably have submitted your cover page before on a previous I just want to give you a quick idea of program. what we do, the roles that we both play. And the PIs, of course, want to ensure that what's in the SYSEYFUS database is accurate and up-to-date. Also, that all the team members are registered on that system and of course, the copies, there are 50 copies, plus a CD for each paper copy should be delivered to our office, NASA Peer Review Services

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We, of course, have already posted the AO on the website. We're responsible for posting the NOI and the cover page submission pages. If you have any questions when you are submitting your NOI or cover page, please contact us either at the e-mail address, proposals@hq.nasa.gov or the phone number, between Monday through Friday, 8 to 6 Eastern Time, 202/479-9376.

Next slide, please, John.

What you'll see when you go the URL address, http://proposals.hq.nasa.gov/proposal.cfm and I'm emphasizing this because I noticed that there was an old address on the AO, so this is the correct URL address that you should be using.

You'll see this online site. As a new user you should click on the link that says new user. If you've forgotten your password, our office will send you an e-mail back in probably less than a minute to give you that information. Otherwise, you would click on the log in.

Next slide, John.

There's where you will put in your user 1 ID and your password and then click continue. 2 Next slide. 3 4 is where you can add personal 5 information. There may be some cases where, for 6 example, you have changed your e-mail address. 7 want to get the latest information or changed institutions would edit personal 8 and you information there. Otherwise, you should submit 9 10 the Notice of Intent on that particular button. 11 Later, of course, when you're ready for the new proposal cover page, you will select that button. 12 13 Next slide, please. 14 Here is where the specific opportunity 15 of would be, OSS course Solar System 16 Exploration. Select that and then click on the 17 continue button. 18 And then of course, you have two opportunities that 19 are on the site now. The one of course would be

continue. I put myself in as an example. You would

the Mars Science Laboratory Investigations

typically see this Notice of Intent webpage.

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course, you would go ahead and put in your short title and full title. This, of course, can be changed when you get ready to edit for your cover page. You have the themes here. There are only two pull down options here. You would have the Solar System Exploration and Astronomical Search for Origins and Planetary Systems.

Next slide.

Then you can put in your abstract information here at the top. If you do have any international participation you will enter the information here as described. And the proposal type is really deciding whether it will be a single instrument or a suite of instruments.

Then you have the four investigation groups as mentioned earlier: Analytical Laboratory, Contact Instrument, Individual Instrument or Remote Sensing.

When you're ready for your proposal cover page you log in again as I showed you earlier. A lot of the information will already probably be there from the NOI, so that kind of

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saves you from having to retype. If you want to modify your title, for example, you can do that.

And of course, here is where you would put your start and end dates in this fashion.

The theme information, if you decide you want to change it, you can do that. I don't believe, in this case, that the predecessor NASA award would apply for the MSL.

The abstract information is there. Τf you want to modify that you can add that, and then you have, of course, the DUNS, the Dunn Bradstreet numerical system number which required and if you don't have that information, which is a permanent number and the CAGE code, you from your sponsored research can get that institution.

Next slide.

Basically, this is the same information again and then, of course, this is where you would have the budget information that you would add in as well, then you would hit the continue button and go to the next page and this is where you will also

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have any members that you hadn't added, and you could, by the way, add that. Since these are just simply snapshots, I tried to keep it as short as possible, but you could have added your NOI members there and you can modify it here. For example, Susan Keddie's name is shown. When you find that person in the system, in the role, make sure that you indicate it -- choose one, and then add. I had one person last week give me a call and said they had submitted their cover page and they realized that they hadn't had their members shown and that's because they failed to indicate the choose one radio button here over to the right.

Next slide.

Then, of course, when you are finished, you can go ahead and you can show your cover page, look at it first. If you want to still edit it, you have the opportunity to still -- it's a very flexible system, so if you need to make changes you can still do so.

Then when you hit, for example, the Show/ Print button, the next slide will show the

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1	item list of all the things for the particular
2	program that you are submitting, the cover page
3	too. You will select the button here, cover page,
4	proposal cover page and basically you will have a
5	proposal number assigned. This is your cover page.
6	This is just a partial part of a page. Please
7	make sure that you, as a PI, sign, date it and also
8	have the authorized official signature signed and
9	dated. That original would go in your original
10	page and your copies also.
11	Any questions?
12	Okay, that's it. Michael?
13	MR. MEYER: So I think now is the phase
14	at which you can ask those questions you've been
15	dying to ask all morning and then we'll try not to
16	answer them.
17	(Laughter.)
18	Yes.
19	QUESTION: In one of the talks there
20	was going to be an independent review of the
21	contribution package and I was wondering when would
22	that review occur? I mean is it in parallel to the

regular reviews that are going on? Is it going to be TMCO reviewed? And what happens when a package fails a review, if you go through TMCO review like the science contribution or one has failed, how would you make up for that loss?

MR. MEYER: The question was about the contributing instrument, what's the story with the independent review? Is that going on? What's the schedule? Is it going to go to TMCO, what's the deal?

Okay, essentially, we have initiated having an independent review. We actually haven't met yet. We're going to meet with the Russians. We're gong to meet with the Spanish and see how they're doing. And essentially, our initial meeting is going to be on their territory to see whether or not they had resources, a decent plan and what they're doing.

At that time, it may be obvious that something -- there's no way that they're going to make it and we'll make a recommendation to let's cut our losses while we can and certainly if that's

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going to happen we'll put that up as soon as possible on the web to let people know that we're not going to have a UV sensor that goes from 200 to 400 nanometers or something like, whatever the story is.

To be candid with you, my expectation

To be candid with you, my expectation is that we probably aren't going to arrive at the idea of de-scoping any of the contributed instruments until after we had people submit proposals and we're going through the TMCO process.

So the idea is that we are going to have an independent review. These instruments have already been essentially selected and so it's part of the project's job to determine whether or not they're going to meet the schedule and meet the scientific objectives.

And that's going to be a step by step process. As soon as we have selected instruments from this evaluation process, then all of those instruments are all part of the payload and they'll basically -- will go on the scheduled reviews.

Essentially what we're doing ahead of

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time is just making sure that the contributed instruments are real.

Let me see, there was something else I wanted to say on this. More than likely, we get let's say nine months from now and we decide that one of the contributions is not going to make it, the odds are, unless we think it's pretty simple, the odds are we're not going to ask for instrument because essentially both of these contributing instruments are not part of the science floor of the mission. And it's purposefully boxed off that way so that the mission does not depend upon the contributed instrument's success.

It would be nice to have. We appreciate the contribution. We would like to help them all we can to make sure that these are viable instruments that will get good data, that the U.S. participation is useful, but it's not the goal of the mission. So it essentially -- unless it's something pretty simple, we wouldn't ask, we wouldn't have another competition for whatever it

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1	is we'd lost from the contributed instruments.
2	Any other questions? Yes.
3	QUESTION: When are some of the key
4	TBDs going to be filled in? In particular, data
5	rates and in the amount of time we have every
6	milliseconds to get data across, those type of
7	issues that are lander memory allocations, things
8	like that?
9	MR. MEYER: I will pass this on to the
LO	payload manager.
L1	The question was when are some of the
L2	TBDs that are in the PIP going to be decided and
L 3	because it may be critical in some of the
L 4	instrumentation that could be proposed.
L 5	MR. SIMMONDS: So now I get to figure
L6	out how not to answer that.
L 7	There are a few TBDs. Some of those
L8	are there intentionally in that we want to hear
L9	what your requirements are and then we'll fill in
20	around them.
21	The specifics of communications timing
22	and so forth, I had thought those were already

Т	lilied in to be nonest with you.
2	Let me encourage you to submit that one
3	by e-mail and let us go back and research it and if
4	it's one that we have left out, and that I thought
5	we had filled in, we'll get the answer back out and
6	we should be able to do that fairly quickly.
7	If it's one where it's a range where
8	I'm looking or we are looking for a set of
9	accommodation requirements from you all, we'll tell
10	you that too.
11	But I'm certainly not prepared right now to give
12	you a numerical answer to that.
13	QUESTION: I have a question about the
14	remote warm electronics box for the mass. Do you
15	want to pass it over?
16	MR. MEYER: What is the question?
17	QUESTION: The question is are there
18	any electronics that go in that box that aren't
19	part of the competed package for the load sensor
20	mass?
21	MR. MEYER: The question is whether or
22	not there are electronics in the warm electronics

1	box that aren't part of the competed instrument
2	mass.
3	MR. SIMMONDS: Yes and no. He gave me
4	an in, I had to take it.
5	The volumes and indeed the masses for
6	those instrument elements that are in the AO and
7	the PIP, particularly, are available for you to
8	propose against. There may very well be
9	electronics associated with engineering sensors in
LO	that volume, but it's volume outside of the volume
L1	allocated for you to propose against. In other
L 2	words, your proposal in the case of a remote
L 3	sensing suite, could propose to use the entire
L 4	volume as described in the PIP for that function.
L 5	We may very well have other things in
L6	it, but it doesn't count against the allocation.
L 7	Clear enough?
L 8	QUESTION: The standard is available?
L9	MR. MEYER: Yes, there may be other
20	things there, but no, it wouldn't count against and
21	it would be added on to the volume if we chose to
22	put something else in there.

1	QUESTION: A question about the
2	accommodation assessment as part of the review
3	process. Are instruments going to be judged
4	against the resources that are specified in the PIP
5	or some evolved resources? I know there are on-
6	going trades of the Rovers, so I was wondering what
7	are the rules for that?
8	MR. MEYER: We are basically we
9	fixed the payload volume and mass and so the
10	accommodation will be against that. If something
11	happens, we'd have to be realistic, but essentially
12	we don't expect this to change in the near future
13	so that how we're going to fit the instruments
14	together is based on what the specifications are
15	given.
16	Yes?
17	QUESTION: Is the end of arm tooling
18	available for subcontract provided in one of the
19	investigations or is that something that is MSL?
20	MR. MEYER: I didn't hear the first
21	part of your question.
22	QUESTION: The end of arm tooling,

would that be proposed to support a science 1 2 investigation, one of the tools that mentioned is a greater core, things like that, or 3 4 is that provided by JPL or --The question is whether or 5 MR. MEYER: 6 not. the end of arm tooling or whatever the 7 capability is at the end of arm, is that available for a science investigation? 8 9 What is going to be done is that the 10 will be put out requesting industry, RFP not 11 necessarily industry, but ideas for what the 12 effector part of the arm would be, so --13 SIMMONDS: Specifically the AO is 14 not soliciting those elements. There is, in fact, 15 as Michael said, there's a core abrader scoop 16 functionality, in fact, potentially the arm itself 17 may indeed be contracted for by the project. 18 not being solicited by this particular opportunity. 19 There will be, in fact, an RFI coming out fairly 2.0 soon talking about core abrader technology and 2.1 looking for industry inputs from the project out to

the broader community, just as a part of that

process. But that is a separate process than the science investigation solicitation that's being talked about today.

As far as what you might put into your proposals, that's largely up to you, but the solicitation definition is as defined in the AO.

QUESTION: To follow on to that last question, so the science proposal could propose under the assumption that a particular type of sample in a particular form is available without necessarily specifying how it's going to become available?

MR. MEYER: I would say that is largely correct. I think there's a realm where it would be unrealistic if you needed an inch diameter core as an example. But I think we have a reasonable idea of what the potential sampling gathering devices are and I think proposing something like that being available. Certainly the more adaptable your instrument is to whatever sample is given it, the better off your proposal is in terms of whether or not it can be accommodated, although I'm not sure

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we'll decide exactly how we get the sample until we know what instruments we're using.

MR. SIMMONDS: The PIP defines baseline set of samples, sample characteristics intend to make available to that we instruments. Having said that, if your instrument requires a different sample, you should include that requirement in your proposal and it's going to be evaluated against the baseline set of samples that we intend to provide and plan to or as what's described as an instrument unique accommodation requirement.

Those instrument unique accommodation requirements, and this is common to remote of sensing instrument that requires an order magnitude, finer pointing and control than what we described the mast is capable of doing, example, just something to get that's different. But it's a unique requirement from that particular investigation that in order to do the science proposed would be required of the vehicle. It's outside of our current baseline and hence

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would require us to do work that we wouldn't otherwise do. The cost and complexity associated with doing that additional work will be book kept, in essence, against the instrument in the final selection recommendations that are put forward by Michael to the Steering Committee and to the rest of the process.

So don't close the door we instrument unique requirements, but we do advise you and in essence, group it with the cost of that investigation to say that if а particular investigation needs something special, we can work to provide it, assuming it's technically feasible. But the overall costs of the investigation are going to be the total of the proposed cost that you provide as well as what it costs us to accommodate it outside of the baseline we've described in the solicitation.

QUESTION: I have a question regarding schedule. In the PIP, in 5.1 it's called out for over surface operation field test at JPL and what is the expected hardware to be delivered to this

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test two to three years prior to launch? 1 The question was early 2 MR. SIMMONDS: testing of science-related hardware on basically in 3 4 surface activity, there our test bed is 5 description of that, some description of that in 6 the final PIP, if you've read that. If that is not 7 adequate, please re-ask that question via e-mail and we'll try to be more specific in terms of the 8 9 timing. 10 specific Т know we're not very 11 timing yet. It's in the quarter that we anticipate doing it in, that is part of the finalized plans 12 13 that we're still working on, so we don't have hard 14 dates. the fidelity of hardware 15 far Αs as 16 that's required, that's something I'll have to go 17 back and check on versus the time. I honestly just 18 don't remember, but if you would submit that one 19 via e-mail, we'll be able to go back and answer. I 2.0 apologize, I don't have those details. 2.1 OUESTION: There's another table about

the hardware delivery and it's mentioned what kind

1	of hardware.
2	MR. SIMMONDS: Re-ask that one and let
3	us work on it, thanks.
4	QUESTION: In the AO, Appendix A, page
5	1 of Appendix A, there's a highlighted area, Notice
6	to All Offerors, JPL will award subcontracts to all
7	non-government participants including co-
8	investigators. I'm not quite sure how to interpret
9	that. Help us understand whether and how would
10	you handle that contractually?
11	MR. MEYER: That is how all the money
12	flows is through contracts.
13	If you're the PI, you're on contract to
14	JPL for building and delivering your instrument or
15	time, etcetera.
16	The question was the AO says that the
17	PI and Co-Is, non-government institutions, would be
18	put on contract by JPL and essentially that's how
19	money gets to the investigation is through
20	contracts and JPL manages the contract. That's how
21	they're the manager of the mission.
22	QUESTION: Hardware also?

1	MR. MEYER: Hopefully you're building
2	an instrument for your investigation.
3	QUESTION: I mean is that separate,
4	does JPL handle all the contractuals, the subtract
5	to our hardware vendors and Co-Is?
6	QUESTION: I think if you have a
7	government PI and then you have subcontracts to Co-
8	Is which are non-government, do the contracts flow
9	from JPL directly to the Co-Is, therefore you need
10	all contractual information or does the PI at the
11	government agency handle all the subcontracts?
12	MR. MEYER: I think I understood your
13	question, but let me try it.
14	The question I believe the question
15	was subcontracts from the PI to their
16	subcontractors, whether they're handled by JPL or
17	by the PI. There's a master contract from JPL to
18	the PI in the case of a non-government PI. Your
19	subcontracts are your subcontracts. You administer
20	those separately.
21	Now Wayne, help me a little bit in
22	terms of required or requested information about

those subcontracts that's requested in the proposals, but the -- hello?

QUESTION: Have you clarified the rule or have you essentially resolved his claim to get a skew of that form of -- in which you want to initiate the projects as quickly as possible, therefore I think you're requiring some contractual information of the subcontracts so that you can initiate the contracts quickly even if it is a government PI. We'll submit the question in writing, and you can clarify it later.

MR. SIMMONDS: Please do, but basically even for that four month period, we need to know something about your subcontracts so we can include those as significant procurements in the contract that we issue you.

But there's the other side of the coin where we have government PIs. Those funds, as opposed to coming through as a contract from JPL, are bypassed from NASA Headquarters. And there too, there needs to be information about how you're going to spend the money. And that gets into the

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vagaries of government versus contract relationships with us at the project where in the case of a government PI at DOE lab or a NASA center, the money goes directly from NASA headquarters out to you and then we're involved, in essence, in a monitoring and management function for NASA Headquarters, but we don't pass the money through JPL.

MR. RICHIE: Let me just say let's get the question in and make sure we've answered the question asked. I would point out that Appendix A is mostly about where the legal and procurement requirements are at, not about the specific implementation. Appendix B is where we've asked for the data that we need to evaluate and the data we need to contract with. So just look at Appendix being the requirements from legal Procurement on the overall process and what NASA will and won't do and so forth and so on.

And do submit your questions specifically. We'll make sure we answer it.

QUESTION: It says in the AO that

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things could change about the arm/arms and that you're going to be responsive to what is proposed.

My question is is there anything else about the Rover that could change in either response to what is proposed or in response to discoveries made by the Mars Exploration Rovers?

MR. MEYER: The question was mentioned in the AO that, for instance, the arms could change depending upon what instrumentation is available, etcetera. And the question is are there other things that might change depending upon what happens.

Yes, the answer is yes. This is what we really think the Rover will be capable of supporting in terms of instrumentation now. And we don't have a budget for 2005. Yes, things can change and you, as a wise proposer, may want to consider sort of what are potential options. But essentially, this is our best intention and you should be competing to what we think the resources are available.

QUESTION: In some recent AOs there's

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1	been a required minimum reserve for Phase C/D. Is
2	there any such requirement or preference or
3	percentage of reserves?
4	MR. MEYER: The question is whether or
5	not there is a requirement for a certain percentage
6	of the reserves. Not in the AO. It's up to you to
7	be a wise proposer.
8	QUESTION: And my second question has
9	to do with the JPL contract. The first is for four
10	months start up. At the end of that four months or
11	just prior to, assuming we're selected and on time,
12	will be asked for another detailed proposal for the
13	remainder Phase A/B and the remainder of the other
14	phases?
15	MR. MEYER: The question is the way
16	it's written in the AO, a contract will be issued
17	right away for approximately four months, so what
18	happens after that?
19	I think I know the answer.
20	MR. SIMMONDS: The initial contract is
21	so that we can get money to you quickly over a
22	limited scope of work. Your proposal to the AO is

Т	your proposal for the overall job. And during that
2	four months we will be working with you to
3	definitize the overall long term contract in
4	parallel. So the answer to your question is no,
5	there will not be a separate cost proposal required
6	of you at the end of that four month period, but
7	rather during that four month period, we will be
8	working together to negotiate and definitize the
9	long term contract that you'll use to design and
10	implement your investigation over the course of the
11	project.
12	QUESTION: And that will go all the way
13	through the end of Phase E or will it only go up
14	through confirmation review?
15	MR. SIMMONDS: It will go all the way
16	through Phase E, but confirmation represents a
17	decision point as to whether we continue or not.
18	There will only be one contract.
19	MR. MEYER: Let me in all fairness,
20	there's a question on the telecon?
21	QUESTION: Is it possible to get the
22	CAD drawings for the Rover outline?

1	MR. MEYER: The question was can we get
2	the CAD drawings for the Rover outline? No. The
3	buying allocations are in the AO. Was there more
4	to that question?
5	QUESTION: It would be very convenient
6	to go, to find our fields of view and the
7	combination issues used in the actual outline
8	drawings.
9	MR. MEYER: Essentially, the consensus
10	is that you specify what fields of view that you
11	need or want.
12	I suspect the Rover isn't so tightly
13	defined that a particular view would be denied.
14	QUESTION: It's a good baseline to
15	start with and so it would have been a nice start
16	using the existing outline design.
17	MR. SIMMONDS: Let me suggest that for
18	your investigation area, if you define the
19	accommodation characteristics that you're
20	interested in, in terms of allowable fields of
21	view, express those to us in a question in an e-
22	mail, let us respond. If we have gotten any if

1	we have definition in that area, we'll provide it.
2	In a lot of these areas, we have not defined the
3	configuration in detail, so as Michael said, we'll
4	take your requirements and they basically become a
5	shaping input to the final designs after selection.
6	MR. MEYER: I think he may just want
7	the drawings so he doesn't have to draw it.
8	QUESTION: It is a communication issue.
9	MR. MEYER: I think he just wants
10	something so he can have something to start with so
11	he can plaster his instrument on the side and not
12	have to draw the Rover himself.
13	MR. SIMMONDS: There may be some simple
14	CAD files that we can put out there. That's
15	something I've got to go back and check with and
16	see what is available on the project. But that's
17	one we'll take.
18	QUESTION: Put it on there and see what
19	it looks like. So just a simple outline drawing
20	would be just great.
21	MR. MEYER: We will look and see if JPL
22	has some reasonable simplified drawings that the

1	community can use to as their template for
2	whatever instruments they want to stick on.
3	QUESTION: That would be really great.
4	Thanks a lot.
5	QUESTION: What do you think the
6	probability is that the final Rover configuration
7	will be using the RTG power supplies?
8	MR. MEYER: Essentially, we think the
9	probability is high, but we have to carry a solar
10	option because that's part of the whole NEPA
11	process and the I think that decision actually,
12	though, isn't until after proposals are in. So we
13	have to carry it as an option.
14	QUESTION: I was wondering if you could
15	comment on the availability of Rover materials and
16	distributions, their compositions and
17	distributions?
18	MR. MEYER: The question was whether or
19	not there could be some comment on the Rover
20	materials themselves.
21	QUESTION: And distribution across the
22	Rover, through the Rover.

MR. SIMMONDS: I'm not going to repeat
that. Ask the question specifically via an e-mail
in terms of what you're concerned with and we'll
try to let you know what's likely. There is some
guidance in terms of overall materials and
processes in the AO and PIP materials. We clearly
have as one of the eventual constraints on the
mission hardware and the instrument hardware
control of organic contamination since it's one of
the things that we're since organics are one of
the prime sets of material that we're trying to
measure. They will be controlled and limited, both
on our side and on yours. The final definition of
those limits is largely going to depend on the
measurement sensitivities and the goals of the
investigations. So it's an interactive process.
Going in, know that we are sensitive to
it, both in terms of enabling your investigations
and on
as far as requirements on you. As far as a
specific materials list, no, that does not exist

today.

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QUESTION: Does that move over after, materials and composition for modeling --

MR. SIMMONDS: Nothing exists other than very general stuff today. If there are specifics that you're trying to say does this -- can this be avoided, can we say that there will be no carbon tet in the spacecraft, try that.

QUESTION: No, we're interested in any possibility influence on what we're trying to --

MR. SIMMONDS: I understand. If you've got specific things like that, go ahead and ask them and we'll try to answer, but in general, we're going to be careful of organics and things like There is on the website, a specific report that. and in the PIP from the Organic Contamination Science Steering group that was chartered conducted under Jim's charter and led by community to look at the predicted tolerance of organic materials, likely measurements to be undertaken as a way of -- guessing is too weak a word, but predicting in a broad sense what the sensitivities are going to be on both to and for

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1	organic contamination on the spacecraft.
2	And we've tried to incorporate that
3	into our thinking, but clearly, this is an area
4	where the selected investigations will drive the
5	final result and it will wrap back around into cost
6	for mission of what can we afford to do versus what
7	we'd like to do. That and planetary protection are
8	all a very a set of very interactive processes.
9	QUESTION: How about possibly a
10	refinement of the mass estimates which I think are
11	between 500 and 1,000 kilograms. Is there possible
12	refinement that we can anticipate?
13	MR. SIMMONDS: Not at this point. I'm
14	not sure that it's relevant to the investigation
15	proposals in that we have given you a mass
16	allocation that you can propose against and we'll
17	carry that mass allocation.
18	QUESTION: If we could have a rough
19	estimate of that, but it doesn't sound like that's
20	available.
21	MR. SIMMONDS: Not really available.
22	MR. MEYER: I think the real problem is

1	the Rover right now is constructed out of paper and
2	ink.
3	QUESTION: For a suite proposal from
4	the government organization where the limit might -
5	- the overall suite might be over the threshold for
6	earned value tracking, do you want to see those
7	trackings?
8	MR. MEYER: I don't know what earned
9	value tracking is. Wayne?
LO	(Laughter.)
l1	I'm sure it's a problem, but I have no
L2	idea what it is.
L3	MR. RICHIE: You only give me the hard
L 4	questions. Yes, NASA is in this business
15	management earned value period of time and if
16	you're telling me there is a regulated value, then
L 7	it would probably require it. Let me do some
L 8	research on that though and put an FAQ on the
L9	website.
20	MR. MEYER: Are there any more
21	questions from the group teleconning in?
22	QUESTION: I have another question. In

1	past programs that I participated in that JPL was
2	the prime with regard to contracts, there was a tax
3	that the contract was subject to, whereas the
4	allocation directly to field center was not subject
5	to the same tax. How will that cost differential
6	be taken into account in the evaluation?
7	MR. MEYER: I will pass on it on to my
8	JPL colleague here.
9	MR. RICHIE: I think he's talking about
10	a full cost accounting.
11	MR. SIMMONDS: The funding allocations
12	in the AO and PIP are totals and do not are
13	totals in terms of contract value. They would be
14	the amount of money that went out to the PI
15	contracts or to a government PI via bypass funding.
16	They don't include any of the JPL burdens that get
17	included over the top of subcontracts issued by
18	JPL.
19	So yes, if in the limit, NASA were to
20	select all of the investigations from government
21	entities, the total cost to the mission would be
22	less by the amount that would otherwise be imposed

as JPL burdens. But it is not part of the selection process, nor is it a criteria for selection. It is being separately book kept by the project in terms of the burden cost to administer these contracts or if they don't happen, it's -- you save a few million bucks that probably gets spent somewhere else.

MR. MEYER: Any other questions?

QUESTION: A completely different question. Foreign nationals who do not yet have a green card who are working at U.S. institutions, is that a category of person that needs to be addressed in the international partnership section?

MR. MEYER: The question is foreign nationals who don't have a green card working at a

U.S. institution, whether or not that's part of the

foreign national collaboration section.

I think if the money is going to the U.S. institution, then it doesn't represent a foreign collaboration, but if that person is just going to be there temporarily and then move to a different country, if they're going to go back

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1	home, I think it then has to be addressed.
2	MR. RICHIE: We have had similar
3	questions like this before. One is the money going
4	to the institution cannot be used to fund those, if
5	you understand that.
6	MR. MEYER: Say that again.
7	MR. RICHIE: Okay, I was just providing
8	a clarification that this we've had similar
9	situations. You cannot take funding to a domestic
10	institution and fund a foreign national. All
11	foreign nationals must be on a quid pro quo basis.
12	MR. MEYER: I don't think that is
13	correct. If they're at the institution and the
14	institution can pay them, otherwise we'd get rid of
15	all of our graduate students.
16	We'll refer this to Frequently Asked
17	Questions because we don't want to get in a bind on
18	this, but usually if the money goes to a U.S.
19	institution, they can pay for somebody working
20	there at the U.S. institution.
21	Obviously, we don't know and we'll get
22	the

1	do you have that question down, Wayne?
2	Let's have that submitted so we get the
3	situation addressed.
4	Was there a question on the telecon?
5	QUESTION: I was just going to comment
6	that I think this is a very important question to
7	resolve quickly because a number of us do have
8	foreign nationals working on our efforts in one way
9	or another, either through universities or directly
10	at the institution proposing.
11	MR. MEYER: Yeah, I agree and we will
12	resolve this. Any other questions?
13	QUESTION: For the foreign nations
14	providing or proposing to provide instruments,
15	first of all, in one of the charts that has been
16	distributed today said that there will be
17	opportunity for U.S. to be involved in these
18	instruments through competition afterwards. Does
19	that mean that you preclude having U.S. Co-Is on
20	these instruments right away?
21	MR. MEYER: No, we aren't precluding
22	U.S. Co-Is on the instruments right away because

1	it's whatever the PI has arranged for doing their
2	instrument. I mean they're already part of the
3	instrument team, they know that.
4	QUESTION: Would you require in that
5	case to also review the cost that you are proposing
6	to our national agencies that support us or don't
7	you?
8	MR. MEYER: Could you repeat the
9	question?
10	QUESTION: In the proposal, we have a
11	cost part, right? The question is the cost is to
12	be supported by NASA in that case by our national
13	agency here. Do you require to have the cost
14	evaluation also evaluated by you or don't you care
15	about the cost evaluation?
16	MR. MEYER: With foreign contributed
17	instruments, I mean ones that are being proposed,
18	they have to have the cost information there so we
19	can understand whether or not they're realistic
20	proposals and it doesn't have much to do with
21	whether or not we thought we could afford it
22	because it's on a no cost basis.

1	Does that answer your question?
2	QUESTION: I'm not sure I understood.
3	So you need to have the cost evaluation in the
4	proposal, even for the foreign contribution?
5	MR. MEYER: Yes, even for foreign
6	contributions. It states that in the AO.
7	QUESTION: It's complicated by the fact
8	that the cost evaluation in non-U.S. countries is
9	very different. For example, the salaries are not
LO	as good there and so I don't know how you will
11	manage to evaluate the cost in that case.
L 2	MR. MEYER: We will be able to manage
L 3	it much better than if there is no cost
L 4	information.
L 5	QUESTION: I'm sorry, I didn't get you
L6	on that.
L 7	MR. MEYER: We can manage it much
L 8	better than if there is no cost information.
L 9	QUESTION: Okay, so in other words you
20	are requiring the cost evaluation to be part of the
21	proposal, right?
22	MD MFVFD: Voc

1	QUESTION: The Letter of Intent that
2	you are supposed to send in 10 days from now, you
3	said that the entire list of the Co-Is has to be
4	there. Is this a requirement or request or can we
5	add them later?
6	MR. MEYER: You can add Co-Is later
7	because the Notices of Intent are basically intent.
8	They're not contracts, they're not binding.
9	QUESTION: So we need to have a Letter
10	of Intent sent by May 14th in order to submit a
11	proposal, don't we?
12	MR. MEYER: Notices of Intent are
13	strongly encouraged, but not required.
14	QUESTION: Thank you.
15	MR. MEYER: Any other questions? Well,
16	I think that's it. I appreciate the time and
17	effort that you've gone through to come here and I
18	hope this has been helpful and certainly if you
19	have any ideas of how this can be more helpful,
20	please let us know. And we've tried to keep track
21	of the questions. Those people that we have been
22	unable to answer the questions, please send those

1	in so that we don't forget and thank you very much
2	(Whereupon, at 11:50 a.m., th
3	preproposal conference was concluded.)
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